

Children, Young People and Family Support Scrutiny and Policy Development Committee

Monday 21 July 2014 at 1.00 pm

**To be held at the Town Hall, Pinstone
Street, Sheffield, S1 2HH**

The Press and Public are Welcome to Attend

Membership

Councillors Gill Furniss (Chair), Nasima Akther, John Booker, Mike Drabble, Talib Hussain, Karen McGowan, Pat Midgley, Colin Ross, Ian Saunders, Diana Stimely, Stuart Wattam and Cliff Woodcraft (Deputy Chair)

Education Non-Council Members

Jules Jones, Gillian Foster, Joan Stratford and Alison Warner

Substitute Members

In accordance with the Constitution, Substitute Members may be provided for the above Committee Members as and when required.

PUBLIC ACCESS TO THE MEETING

The Children, Young People and Family Support Scrutiny Committee exercises an overview and scrutiny function in respect of the planning, policy development and monitoring of service performance and other general issues relating to learning and attainment and the care of children and young people within the Children's Services area of Council activity. It also scrutinises as appropriate the various local Health Services functions, with particular reference to those relating to the care of children.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to Scrutiny Committee meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Scrutiny Committee meetings are normally open to the public but sometimes the Committee may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

If you require any further information about this Scrutiny Committee, please contact Matthew Borland, Policy and Improvement Officer on 0114 27 35065 or email.matthew.borland@sheffield.gov.uk

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**CHILDREN, YOUNG PEOPLE AND FAMILY SUPPORT SCRUTINY AND POLICY
DEVELOPMENT COMMITTEE AGENDA
21 JULY 2014**

Order of Business

- 1. Welcome and Housekeeping Arrangements**
- 2. Apologies for Absence**
- 3. Exclusion of Public and Press**
To identify items where resolutions may be moved to exclude the press and public
- 4. Declarations of Interest** (Pages 1 - 4)
Members to declare any interests they have in the business to be considered at the meeting
- 5. Minutes of Previous Meetings** (Pages 5 - 14)
To approve the minutes of the meetings of Committee held on 3rd April and 4th June, 2014
- 6. Public Questions and Petitions**
To receive any questions or petitions from members of the public
- 7. Building Successful Families Programme - Update** (Pages 15 - 22)
Report of the Executive Director, Children, Young People and Families
- 8. Annual Meeting with Young People and Young Carers** (Pages 23 - 26)
Report of Councillor Gill Furniss, Chair
- 9. Draft Work Programme 2014/15** (Pages 27 - 30)
Report of the Policy and Improvement Officer
- 10. Date of Next Meeting**
The next meeting of the Committee will be held on Monday, 22nd September, 2014, at 1.00 pm, in the Town Hall

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ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Interim Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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**Children, Young People and Family Support Scrutiny and Policy Development
Committee**

Meeting held 3 April 2014

PRESENT: Councillors Gill Furniss (Chair), Karen McGowan, Lynn Rooney, Colin Ross, Andrew Sangar (Deputy Chair), Ian Saunders, Diana Stimely, Stuart Wattam, Cliff Woodcraft and Geoff Smith (Substitute Member)

Non-Council Members in attendance:-

Jules Jones, Education Non-Council Voting Member
Gillian Foster, Education Non Council Voting Member
Alison Warner, Education Non-Council Member

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1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from Councillors Talib Hussain and Helen Mirfin-Boukouris, and Councillor Geoff Smith attended the meeting as the duly appointed substitute, and Joan Stratford (Education Non-Council Voting Member).

2. EXCLUSION OF PUBLIC AND PRESS

2.1 No items were identified where resolutions may be moved to exclude the public and press.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest.

4. MINUTES OF PREVIOUS MEETING

4.1 The minutes of the meeting of the Committee held on 6th February 2014, were approved as a correct record, and the Committee noted the Actions Update attached to the minutes and, arising therefrom, further to a query by Jules Jones regarding the response provided under Item 6 – Sheffield Safeguarding Children Board – Annual Report 2012/13, relating to the level of funding allocated to deal with cases of sexual exploitation, Diane Owens, Policy and Improvement Officer, stated that she would refer the query to Simon Richards, Head of Quality and Safeguarding, Communities, to request a response.

5. PUBLIC QUESTIONS AND PETITIONS

5.1 There were no questions raised or petitions submitted by members of the public.

6. UPDATE ON THE REDESIGN OF EARLY YEARS SERVICES

- 6.1 The Executive Director, Children, Young People and Families, submitted a report containing an update on the redesign of Early Years Services.
- 6.2 In attendance for this item was Dawn Walton, Assistant Director, Prevention and Early Intervention, Children, Young People and Families.
- 6.3 The report contained details on the progress made since the decision of the Cabinet, at its meeting held on 27th February, 2013, to approve the redesign of Early Years Services, and focused on the four key areas in terms of the redesign – Children’s Centre Areas, Quality of Provision, Contracts for Procurement of Prevention and Intervention Services and Childcare. Ms Walton emphasised the fact that, despite the levels of concerns raised, particularly with regard to the decision to reduce the number of children’s centres from 36 to 17, all the issues raised had been addressed.
- 6.4 Members of the Committee raised questions and the following responses were provided:-
- Whilst it had been appreciated that there was likely to be a significant level of anxiety in connection with potential redundancies, the feedback received from staff, following the redesign, had been generally positive.
 - Further to the concerns raised by parents who, following the reduction in the number of Children’s Centres, would have to travel long distances to find their closest Centre, by working with other providers and schools, provision had been identified locally for all those children affected by changes in childcare provision.
 - It was accepted that there was not a significant amount of detail in the report, but it was considered that Members had already been provided with considerable detail in terms of the proposed redesign. It had also been considered that, on the basis that there had been very few problems as part of the redesign, it had not been considered necessary to provide significant detail as part of the update.
 - The lower super output area level referred to those areas of deprivation, where special consideration had been given to studying the analysis of the data regarding the take-up of places and the gaps in provision. The Service was aware that there were going to be issues regarding take-up of the Free Early Learning places for two-year olds, in the light of the expected increase in demand through the Government’s expansion.
 - The process in terms of securing quality in the early year’s

childcare provision had been outlined as part of the previous scrutiny exercise. The Early Years Service had used OFSTED data in order to identify where there were any gaps in provision, or whether such provision was of sufficient quality, and had taken any relevant action it deemed necessary. Efforts had been made to ensure that there was sufficient provision available to give parents a good choice. In those areas where inadequate provision had been identified, of which there were only a few, providers had taken up the support being offered by the Local Authority to improve quality. Special efforts had been made to ensure that the relevant safeguarding procedures were in place in connection with all the provision.

- Full details of the financial implications had been reported at a previous meeting of this Committee. The financial implications relating to the TUPE transfer of staff had been built into the financial planning for the 2014/15 Financial Year. This may change as the Service develops a future commissioning strategy. Full financial details would be made available in with any future strategy.
- Although there was no detail on the issue in this report, the Service was well aware of the need to focus on issues surrounding the readiness of children when attending school. This would be taken into consideration when the new provision with regard to Early Years Services was being set, and would be detailed in a report to this Committee in future.
- Although discussions with OFSTED, following the inspections, had been generally positive, any areas of concern would be considered as part of the future planning in terms of other children's centres.
- There had been delays in the commissioning of contracts to deliver prevention and intervention services. Therefore, the Service will be considering support through these services, as part of a future commissioning strategy, which will be procured for delivery from April 2015. There was a need for a clear understanding of the parents' requirements to shape future services and therefore, consultation with parents and key stakeholders would inform future delivery. The Service was also planning to consult with schools in the near future in terms of their requirements regarding prevention and intervention services.
- The Local Authority had to follow a statutory process as part of the redesign of children's centre provision, which had involved a significant level of consultation with the Area Forums (previously Advisory Groups). It had been considered that the process regarding the reduction of Children's Centres from 36 to 17 had

progressed very well and had resulted in an increase in provision delivered through volunteers.

- As part of the Healthy Child Programme, the Service was planning to undertake a joint assessment of children at two years old and when they started reception class, in order to monitor their progress.
- The overall cost savings in terms of the redesign of the Services amounted to £3.5m.

6.5 RESOLVED: That the Committee:-

- (a) notes the information contained in the report now submitted, together with the information now reported and the responses to the questions raised, with regard to the developments made in connection with the redesign of Early Years Services; and
- (b) requests that the Committee look at Early Years Services as part of its future Work Programme.

7. SHEFFIELD'S LOOKED AFTER CHILDREN AND CARE LEAVERS ANNUAL REPORT

7.1 The Executive Director, Children, Young People and Families, submitted a report containing an update on the progress of Sheffield's Looked After Children and Care Leavers.

7.2 The report made reference to the City Council's Looked After and Adopted Children Multi-Agency Strategy 2010-13, in which a number of strategies, ambitions and actions had been defined under the following six key priority themes – Engagement and Influence of Children and Young People, Education, Achievement and Attainment, Health and Wellbeing, Permanence, Integrated Placements and Placement Stability and Safeguarding and Vulnerability. The report contained details of the progress made in connection with each of the priorities, together with proposals in terms of the priorities for 2014. Reference was also made to a new one-year Looked After and Adopted Children Strategy, which was currently being developed for launch in April 2014, and which included a further priority theme – Care Leavers.

7.3 In attendance for this item was Jon Banwell, Assistant Director, Children and Families Service, Children, Young People and Families.

7.4 Members of the Committee raised questions and the following responses were provided:-

- The process for monitoring and reviewing on a regular six monthly basis is carried out by the Independent Reviewing

Service. Outside of these reviews, checks would be made as and when specific problems were identified. It was important that the Local Authority was informed of any problems at the earliest possible opportunity, to ensure that any relevant action could be taken.

- The increase in the number of children subject to Special Guardianship Orders was seen as positive in that whilst there was an element of permanency in terms of the placement, it still allowed input from the Local Authority, which gave longer-term stability for the child.
- All Looked After Children were placed in schools which were deemed to be most suitable for their individual needs.
- As part of the five-year Fostering Business Case, actions implemented had increased the choice, range and number of placements available, and the number of foster carers over the last five years. A new target had been set for the 2014/15 Financial Year, and there continued to be an increase in the number of foster carers.
- An additional resource has been created whereby the Local Authority had access to 25 properties to enable care leavers to move into their own tenancies. It was believed that this number of properties was adequate at the present time as not all the children would want to live independently.
- In terms of the Pupil Premium Plus, the Virtual School would be responsible for managing the connection between the schools and the Local Authority. The Virtual School was aware of where all the Looked After Children were, and therefore, was aware of where the Pupil Premium Plus was directed. Any challenge in terms of use of the Pupil Premium Plus for Looked After Children could be made through the six-monthly review and monitoring of each school.

7.5 RESOLVED: That the Committee:-

- (a) notes the progress made in terms of the City's Looked After Children and Care Leavers, the proposed publication of the 2014 Looked After and Adopted Children Strategy, and the responses to the questions raised; and
- (b) requests the Policy and Improvement Officer to circulate (i) the handbook on Looked After Children and (ii) details on how regularly the Looked After Children and/or their schools were contacted by the Virtual School, in order to check how they were getting on in their respective schools, to Members of the Committee.

8. PUPIL PREMIUM TASK AND FINISH GROUP - DRAFT REPORT

- 8.1 The Committee considered a report of Councillor Gill Furniss, Chair of the Pupil Premium Task and Finish Group, on the outcome of a review undertaken by the Group to identify best practice and any recommendations in terms of the use of the Pupil Premium and its impact on attainment in Sheffield primary schools.
- 8.2 The Task and Finish Group comprised Councillors Gill Furniss and Diana Stimely, Jules Jones and Alison Warner, and the review had taken place between January and March 2014.
- 8.3 Councillor Diana Stimely introduced the report, referring to the approach taken by the Task and Finish Group. Jules Jones reported on the key themes and context of the Group and Alison Warner focused on the Group's recommendations.
- 8.4 All Members of the Group confirmed that the review had been a very positive and worthwhile experience.
- 8.5 Members of the Committee raised questions and the following responses were provided:-
- The primary schools visited by the Task and Finish Group had been chosen by the Children and Young People Service, and were geographically spread across the City, and had varying numbers of children receiving the Pupil Premium. The Group heard evidence of a wide range of services and activities that the schools were spending the Pupil Premium funding on. A significant amount of the funding had been used to fund the provision of staff and staff training in connection with the provision of education and activities targeted specifically at the children concerned. It had not been easy, due to the short period of the review, to identify any outcomes, in terms of cost benefit analysis.
 - The types of activities differed between the schools, in that in those schools with higher numbers of children attracting the Pupil Premium, there was more emphasis on group activities, whereas, in the other schools, the activities tended to be more individualised. In some schools, the funding was used to employ a worker to visit the homes of children who, for various reasons, had difficulties getting to school on time, and would work with the families involved in order to overcome this problem.
- 8.6 **RESOLVED:** That the Committee:-

- (a) approves the report of the Pupil Premium Task and Finish Group now submitted, and notes the comments made and the responses to the questions raised; and
- (b) thanks the members of the Task and Finish Group for the valuable work they had undertaken as part of the review.

9. DATE OF NEXT MEETING

- 9.1 It was noted that the date of the next meeting of the Committee would be held on a date to be arranged.

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SHEFFIELD CITY COUNCIL

**Children, Young People and Family Support Scrutiny and Policy Development
Committee**

Meeting held 4 June 2014

PRESENT: Councillors Nasima Akther, John Booker, Mike Drabble,
Gill Furniss, Talib Hussain, Karen McGowan, Sioned-Mair Richards,
Colin Ross, Ian Saunders, Diana Stimely, Stuart Wattam and
Cliff Woodcraft

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1. APOLOGIES FOR ABSENCE

No apologies for absence were received

2. APPOINTMENT OF CHAIR AND DEPUTY CHAIR

RESOLVED: That Councillor Gill Furniss be appointed Chair of the Children, Young People and Family Support Scrutiny and Policy Development Committee and Councillor Cliff Woodcraft be appointed Deputy Chair.

3. DAY AND TIME OF MEETING

RESOLVED: That meetings of the Committee be held on a bi-monthly basis, on dates and times to be determined by the Chair.

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Report to Children Young People and Family Support Scrutiny & Policy Development Committee July 2014

Report of: Executive Director Children and Families

Subject: Building Successful Families

Author of Report: Hazel Dobson, Service Manager: Building Successful Families, hazel.dobson@sheffield.gov.uk, Tel: 0114 2052670

Summary:

The Building Successful Families Programme started in Sheffield in April 2014 in response to the government's national 'Troubled Families' Programme. This report is provided as an overview and update on the programme as requested by Councillor Gill Furniss.

Type of item: The report author should tick the appropriate box

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	
Cabinet request for scrutiny	
Full Council request for scrutiny	
Community Assembly request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	✓
Other	

The Scrutiny Committee is being asked to:

The Committee is asked to consider the update.

Background Papers:

Building Successful Families update report.

Category of Report: OPEN

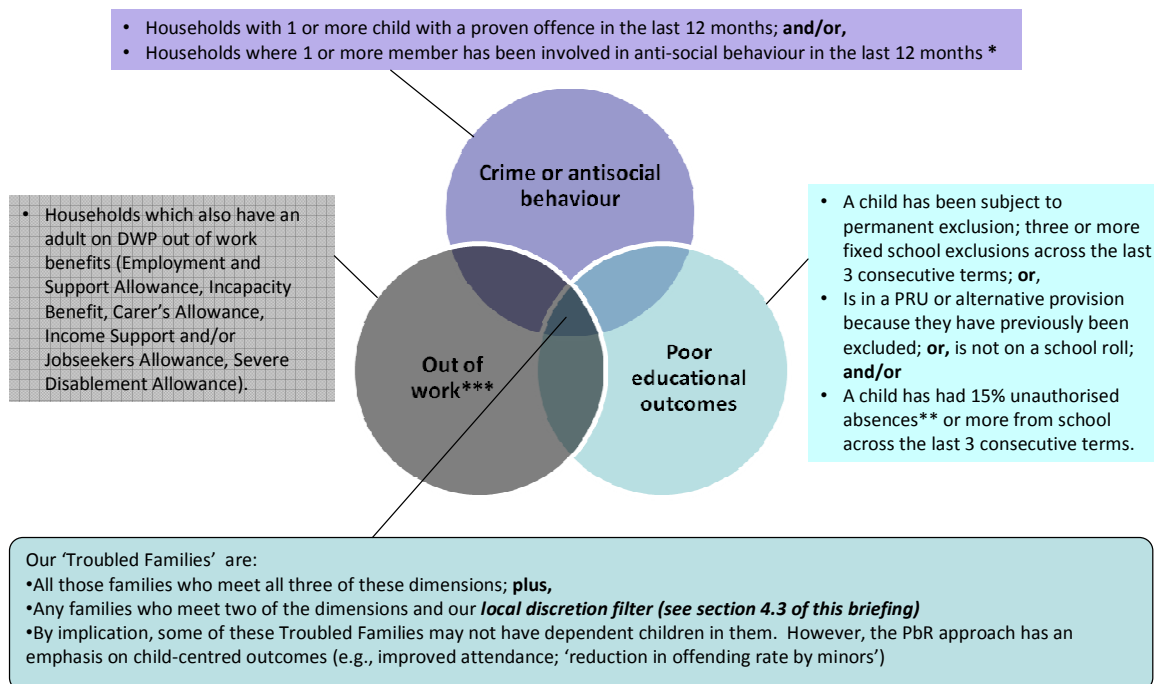
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Building Successful Families Programme: Update report for Children Young People and Family Support Scrutiny Committee – July 2014

1 Aims of the Programme

- 1.1 The Building Successful Families (BSF) programme was established as Sheffield’s response to the governments national ‘Trouble Families’ programme, led by the Department for Communities and Local Government (DCLG)
- 1.2 DCLG estimated that we have 1680 families in Sheffield that meet the criteria for the programme. Figure 1 summarises the Government’s proposal for how we should identify our ‘Troubled Families’– it is important and helpful to note the use of a ‘local discretion factor’ to identify families/households in need of extra help and support.

Figure 2: Government criteria for identifying ‘Troubled Families’



* A range of measures are suggested, but local discretion is advised

** We intend to use 15% absence to measure this

*** This dimension should be considered after the other two have been considered, and for those household who meet one or two of the other dimensions, for data sharing reasons

Source: CLG

Our ‘local discretion factors’ are:

- Substance misuse

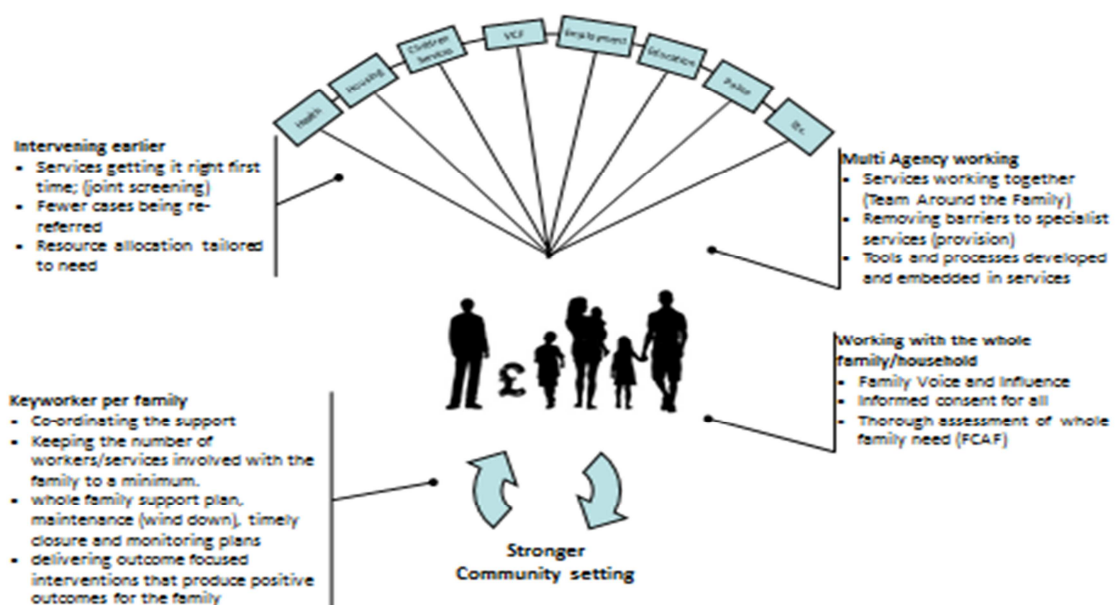
- Domestic violence
- Known to children's social care
- Adult mental health problems
- Multiple school moves
- Homelessness/threatened with homelessness
- Poverty
- Multiple risk factors (in recognition of the fact that multiplicity is a problem in itself regardless of the specific factors involved)
- Adult Offending and Families with parents in prison
- Families with Young Carers
- Sexual Exploitation

1.3 The intention of 'Troubled Families' programme is reduce unemployment and ASB and to improve school attendance in order to 'Turn Around' the lives of those families who meet the criteria. The funding for the programme has an element of up-front funding (80% of the 1680 in Y1, 60% in Y2) the remainder is paid as 'payment by result' when the family has been 'Turned Around'

1.4 In Sheffield we decided to use the funding opportunity to fundamentally influence the way services collaborate to achieve positive outcomes for the 'whole family' using the principles of 'One Family, One Worker, One Plan' established in the Corporate Plan and the City Strategy and starting to be implemented in services supporting Children and Families

1.5 In partnership, we established the 'Distinct Way of Working' (DWOW); a set of principles that would support families to succeed.

Distinct Ways of Working



2 BSF Delivery model

- 2.1 It was intended that we use the BSF funding to create a sustainable model that would lead to the embedding of the principles of the DWOW across all services supporting families. With this in mind we decided to invest in existing services, rather than creating a standalone team that would close when the funding ceased.
- 2.2 The principle of allocating one (key) worker as case coordinator required careful considerations. These workers need to be highly skilled in building relationships with the family, be able to address the holistic needs of the whole families whilst also working within the principles of the DWOW. Some 'Specialist' staff have been employed to work closely with key-workers to ensure cases are managed effectively and processes and systems are developed and embedded to support this work. These specialists are skilled in; whole family working, social care, school attendance, domestic abuse, adult mental health, employment and debt advice.
- 2.3 To date the investment has meant that we have resourced the above specialists and placed additional staff (keyworkers) into the following Local Authority Services: Multi-Agency Support Teams (MAST), Sheffield High Support Service (SHSS) and the Multi-Systemic Therapy Team (MST). Investment has also gone into some voluntary sector services; Families Together, Southey Owlerton Area Regeneration, Manor Castle Development Trust and Family Action. We have received in-kind support from the provision of Anti-Social Behaviour data from the Police
- 2.4 It has been necessary to have a small core team of project leaders and data analyst to develop new systems and processes to take forward the work and report on progress
- 2.4.1 These include:
- Data systems to identify the families
 - Whole Family Recording Systems
 - Whole Family Action plan tool
 - Screening tool
 - Family Common Assessment Framework
 - Team Around the Family Procedure
 - Consultation guidance and framework for case management
 - Quality Standards framework
 - Status report tool
 - Information Sharing and Data Flow through the Multi Agency Group for Information Sharing (MAGIS)
 - Family monitoring data for the National Evaluation
 - Payment by Results processes
 - Cost Saving Calculator

3 Referral Routes

- 3.1 There is no specific referral route for the BSF families. We are keen that services learn how to access services for all families who are vulnerable, not just families who meet the BSF criteria. However there has been considerable development in a single point of access and screening between Social Care and MAST to support the identification of families who meet the criteria. When a family is identified through screening a worker (in social care, MAST, Community Youth Teams or the Voluntary sector) is allocated to the case. The services working whole family will then produce a whole family action plan to determine the level of need and support required, this information will then be submitted to take a baseline snapshot of need and enable the case to be monitored. The screening process is continually being developed and will become more of an integrated front door; further work with health and youth colleagues is ongoing.

4 Progress

- 4.1 The statistics are as follows

4.1.1 We have currently identified 1844 families in Sheffield who meet the Troubled Families criteria.

4.1.2 At the end of June 2014 we had worked with 1680 families which was a requirement of DCLG

4.1.3 The last Payment by Results claim was in May 2014. So far;

(i) 889 (53%) families have been 'Turned Around' (860 due to improved ASB and School Attendance)

(ii) 38 families have achieved 26 weeks employment

(iii) Progress to work has been achieved for 58 families who have been referred for employment related support to Sheffield's ESF provision

5 Impact

- 5.1 We know that a significant number of families have improved enough to be classed as 'turned around'. We are at a point where we have achieved sufficient numbers of families going through the programme to start to do further analysis using the data from the Action Plans to looking at the impact on school achievement (or other needs) and/or whether the change has been sustained post exit this analysis. A 'Cost Saving Calculator' (CSC) is in the process of being launched by DCLG, this will further enrich the analysis. Over the coming few months we will be applying the CSC to the 10% of families for whom we provide DCLG with Family Monitoring Data (FMD) as part of the National Evaluation of the programme.

- 5.2 We have commissioned a local evaluation, an 'early findings' report will be provided during July. This report will focus on how the programme was implemented. The evaluation will

run to May 2015 and report on the effectiveness of the programme on both addressing the needs of families and the implementation of the DWOW to affect whole system and culture change

6 Innovation

- 6.1 With the BSF programme we wanted to do things differently. Many local authorities across the country have used their Troubled Families Funding to set up services to work with the families. In Sheffield we took a decision to use the funding to create a more sustainable, longer term model, using the opportunity of the funding to drive forward the principles around whole family working, with one (key) worker and one whole family plan, rather than creating an additional service that would close when the funding ended. Taking this approach has had its challenges; it has required a huge cultural shift from services focusing on the needs of a single child to a focus on the whole family (because we know the needs of each impact significantly on the others. Additionally we had to address unemployment as part of the whole family approach, it was no longer acceptable to focus on benefit maximisation, to achieve long term success with families we need to focus on education, skills and employment as part of the response to whole family need. Whole family working for some families means that addressing a plethora of needs. Introducing the Specialist (see 2.3) to model good practice and support the keyworker provided an innovative approach to meeting whole family need and keeping the number of services they are involved with to a minimum.
- 6.2 The process to identify the families required an innovative approach. We have established reporting from the police on families who are involved with crime and Anti-social behaviour. Nationally the Department for Works and Pensions (DWP) agreed data sharing processes and seconded their JCP staff into the local authority so that benefits data could be used and employment monitored.
- 6.3 We have worked with the Health and Social Care Trust to second Adult Mental Health Workers into the authority to support keyworker with parents who have poor mental health which is having an adverse effect on their children. The AMHW started in April 2014; we will be monitoring the effectiveness of this investment.
- 6.4 Integrated working and information sharing across agencies brings its challenges! We have establish whole family case management and quality standards as well as have systems and processes in place to process the innovative way of funding the programme through 'Payment by Results'.
- 6.5 Workforce development has been a major part of the programme, using the skills of the specialist workers to coach and develop the key workers has been well received. Additionally, we have established a 'Keyworker Network' which is open to all services supporting families, keyworkers and their managers. Each month we cover a specific topic to ensure front line staff is able to identify need and know what to do and where to go,

recent topics include Employment, Housing, Benefits and Debt, Mental Ill Health, Domestic Abuse, Substance Misuse. There is good take up for these events

- 6.6 We are entering into the next phase of the 'Trouble Families' programme. DCLG are interested in our model which absolutely fits with their thoughts around Phase 2 of the programme. Additionally, the BSF programme is one of 3 programmes driving the 'Better Connected strand' of the Public Service Transformation Network. We will use this opportunity to seek further commitment from external partners and to continue to influence internal and voluntary sector partners to embrace the 'Distinct Way of Working' principles.

7 Case Study

The Jones family is Stephanie (mum) 26, with twins aged 5, and siblings ages 3 and 2

They were referred to MAST by the school for support due to poor school attendance of the twins.

Screening identified that the referral met the criteria for BSF due to meeting the government criteria of poor school attendance and unemployment and the local criteria of substance misuse

The case was allocated to a keyworker who uncovered other issues during the home visits. The keyworker completed a FCAF; the children had unkempt presentation, there was domestic violence, mum was drinking (this was a long standing issues but had increased), there was debt issues due to being behind on the rent, not able to manage money, using taxis to travel and get children to school and hiring washing machines and tumble dryers etc. There was little money for food and nappies. Importantly this resulted in Safeguarding issues around neglect and lack of supervision of children, mum inviting in appropriate people back to the house and having parties etc. being identified.

The Keyworker did intense work around alcohol use and supervision of children, parenting, routines and school attendance. She developed a Team around the Family and met with them regularly;

- Home Start
- Social care
- MAST; practical support around building confidence and going out in public, budgeting
- Nursery; 2 year FEL place for 2 and 3 year old
- Furniture gained from St Vincent de Paul
- Schools
- CAB

There has been improvement within the family;

- Domestic Violence has stopped – ex-partner went to prison and mum broke off the relationship
- Mums drinking has reduced
- Mums confidence has increased and she has gained more control of the home situation
- The twins attendance at school has increased to 95%
- Twins have regular contact with their father
- No debt
- Paid for a holiday for the family



Children, Young People & Family Support Scrutiny & Policy Development Committee 21st July 2014

Report of: Children, Young People & Family Support Scrutiny & policy Development Committee, Cllr Gill Furniss, Chair

Subject: Annual Meeting with Young People & Young Carers – Report & Recommendations

Author of Report: Diane Owens, 0114 27 35065,
diane.owens@sheffield.gov.uk

Summary:

In April 2014 the Children, Young People & Family Support Scrutiny & policy Development Committee held its annual meeting with young people and young carers. The Chair of the Committee, Cllr Gill Furniss would like to present this report which outlines some of the key points raised by young people during the meeting and makes recommendations in terms of next steps.

Type of item: The report author should tick the appropriate box

Reviewing of existing policy	
Informing the development of new policy	
Statutory consultation	
Performance / budget monitoring report	
Cabinet request for scrutiny	
Full Council request for scrutiny	
Community Assembly request for scrutiny	
Call-in of Cabinet decision	
Briefing paper for the Scrutiny Committee	
Other: Scrutiny Committee- draft Report and recommendations	X

The Scrutiny Committee is being asked to:

- 1 Sign off the report and recommendations

Background Papers: n/a

Category of Report: OPEN

Most reports to Scrutiny Committees should be openly available to the public. If a report is deemed to be 'closed', please add: **'Not for publication because it contains exempt information under Paragraph xx of Schedule 12A of the Local Government Act 1972 (as amended).'**

Annual Meeting with Young People & Young Carers Report & Recommendations

1. Introduction/Context

1.1 In April 2014 the Children, Young People & Family Support Scrutiny & policy Development Committee held its annual meeting with young people and young carers.

1.2 The session was organised with Emma Hinchliffe, Young People's Involvement Worker, Sheffield Futures.

1.3 The format for the session was a series of short informal workshops. The session was attended by 8 members of the Scrutiny Committee and approximately 15 young people who were accompanied by 3 Youth Workers. Sam Martin (Acting Assistant Director – Youth) and lead officer for the Children Young People and Families Portfolio on the Scrutiny Committee also attended the session.

1.4 The young people who attended represented the following groups: the Sheffield UK Youth Parliament, Sheffield Youth Cabinet, VOYCE PG (Young Carers Participation group) and STAMP (Young people's mental health action group).

1.5 In advance of the session the young people were asked to select the topics they would like to focus on, these were:

1. Education – to include mental health education, bullying and young carers
2. Work experience and careers advice
3. Youth Services

2. Matters for consideration

2.1 This report identifies some of the key points raised by young people during the session and makes recommendations in terms of next steps.

2.2 Some of the key points raised by the young people were as follows:

1. Education – to include mental health education, bullying and young carers
 - Young carers want to be treated “sympathetically not differently”, to do this Schools need to be able to identify and record who young carers are, this needs to be handled carefully as young people don't want to be singled out – the young people felt that some Schools effectively identify young carers but this was not consistent across all Schools.

- The Young Carers Schools Standards launched by the Children's Society have a Kite mark for Schools (bronze / silver / gold) – should all Schools in Sheffield be encouraged to put in for the Kite mark?
- Young people's mental health – in some schools the young people feel it isn't clear where they should go for help / support.

2. Work experience and careers advice

- Recent policy changes mean that Schools no longer have to provide work experience placements for young people, this concerned the young people as they felt work experience was a valuable way to gain insight into different career options and the world of work and that some schools may now stop offering placements – the young people wanted to ask if there was anything the Council could do to help ensure Schools continue to offer work experience placements?

3 What does this mean for the people of Sheffield?

- 3.1 The Scrutiny Committee welcomed the opportunity to hear the views of a group of young people in Sheffield, a number of who are also young carers. Many of the young people are actively involved in voice and influence work and advocate the views of young people in Sheffield.

4. Recommendations

4.1 That the Committee approve this report; and

4.2 That the report is shared with the Cabinet Member for Children, Young People and Families Cllr Jackie Drayton, the Executive Director for Children, Young People & Families Jayne Ludlam and the Citywide Learning Body who would be asked to consider the points raised by the young people and feedback their response to the Scrutiny Committee within 3 months of receiving the report, and

4.3 That the Chair of this Committee liaises with the Chair of the Healthier Communities & Adult Social Care Scrutiny & Policy Development Committee who have undertaken a review into CAMHS (Child Adolescent Mental Health Services) to feedback the concerns of the young people and young carers around mental health support.

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Children, Young People & Family Support Scrutiny & Policy Development Committee
Draft Work Programme 2014-15

Chair: Cllr Gill Furniss

Vice Chair: Cllr Cliff Woodcraft

Meeting papers: [click here](#)

Meeting day/ time: Monday 1-4pm

Please note: the Work Programme is a live document and so is subject to change.

Topic	Reasons for selecting topic	Contact	Date	Expected Outcomes
Monday 21st July 2014				
Building Successful Families Programme	An update report to include the aims of the programme, the approach we have adopted to delivery in Sheffield and referral routes and outcomes.	Dawn Walton, Assistant Director, Prevention & Early Intervention	Jul-14	The Committee receive an update on implementing the new Building Successful Families Programme and outcomes.
Annual Meeting with Young People - feedback to the full Committee	The report gives a brief overview of the workshops and will outlines the key issues raised by the young people. It also makes a number of recommendations in terms of next steps.	Diane Owens, Policy & Improvement Officer	Jul-14	The report will be shared with the Cabinet Member, Exec Director and Citywide Learning Body for their response to the issues raised.
Draft Work Programme 2014-15	To update the Committee on the draft work programme.	Diane Owens, Policy & Improvement Officer	Jul-14	The committee discuss the work programme and identify any changes.

Page 27

Agenda Item 9

Monday 22nd September 2014				
Attainment - headline report	Early picture / key headlines in terms of the attainment statistics for Sheffield.	Iain Peel, Director, Inclusion & Learning Services	Sept 14	
What services are available for young carers within the City?	To understand the support and activities available for young carers within the city, including services provided by the voluntary and community sector.	Dorne Collinson, Director of Children and Families / other contacts tbc	Sept 14	
Monday 17th November 2014				
Attainment - full report	A more detailed report on the attainment statistics for Sheffield and analysis in terms of the available national data / comparators.	Iain Peel, Director, Inclusion & Learning Services	Nov 14	
Report on Academies in Sheffield	A report which outlines the key statistics and the process of how schools become an Academy. It may also be possible to invite Head teachers of Academies to contribute.	Iain Peel, Director, Inclusion & Learning Services / or Anthony Hughes, Commissioning with possible attendance from Head Teachers from Academies (tbc)	Nov 14	

Page 28

Monday 26th January 2015				
The Children and Families Act (possible whole agenda topic)	To receive a report on how we are delivering the requirements of the Children and Families Act, capturing the different elements of the act, including court proceedings, adoption, and special educational needs.	Dorne Collinson, Director, Children & Families	Jan 15	
Monday 9th March 2015				
Looked After Children & Care Leavers Annual Report to Scrutiny	To receive an annual update on looked after children and care leavers including performance outcomes.	Jon Banwell, Assistant Director - Provider Services	Mar-15	
Adoption & Fostering Report Annual report for Scrutiny	To receive an annual update on adoption and fostering.	Jon Banwell, Assistant Director - Provider Services	Mar-15	
Annual Meeting with Young People & Young Carers	Annual meeting with the scrutiny committee and young people / young carers to discuss issues which are of concern to the young people.	Emma Hinchliffe, Sheffield Futures	Mar-15	

Page 29

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